

Locking Parish Council

Standing Orders

Adopted 6 Sept 2023

To be reviewed 31 March-2024

**NALC Model Standing Orders 2018 for England (Revised 2020) Adopted by
Locking Parish Council 6 April 2023**

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Introduction

Standing orders are the written rules of a local council. Standing orders are essential to regulate the proceedings of a meeting. A council may also use standing orders to confirm or refer to various internal organisational and administrative arrangements. The standing orders of a council are not the same as the policies of a council but standing orders may refer to them

Financial regulations are standing orders to regulate and control the financial affairs and accounting procedures of a local council. The financial regulations, as opposed to the standing orders of a council, include most of the requirements relevant to the council's Responsible Financial Officer.

Standing orders that are in bold type contain legal and statutory requirements. It is recommended that councils adopt them without changing them or their meaning.

Model standing orders not in bold are designed to help councils operate effectively but they do not contain statutory requirements so they may be adopted as drafted or amended to suit a council's needs.

For convenience, the word "councillor" is used in these standing orders and, unless the context suggests otherwise, includes a non-councillor with or without voting rights.

A model standing order that includes brackets like this '()' requires information to be inserted by a council. A model standing order that includes brackets like this '[]' and the term 'OR' provides alternative options for a council to choose from when determining standing orders.

Any or every part of the Standing Orders except those printed in **BOLD TYPE** may **be suspended** by resolution in relation to any specific item of business.

The Risk Assessment systems prescribed by the Risk Assessment form held by the Clerk is to be considered an integral part of standing orders except where its provisions are specifically varied by these standing orders.

CHAIRMANSHIP, STANDING ORDERS/DECLARATIONS OF INTEREST ETC:

- Every member, upon election/co-option shall be given a copy of the Council's Corporate Policy or provided with the same contents in electronic form, which shall contain:
- The Standing Orders
- The Supplementary Provisions
- Parish Policies
- The Terms of Reference for Council, its Committees, Sub- Committees and Working Groups
- The Code of Conduct
- The 2005 Parish Plan
- Financial Regulations
- Staff Job Specifications and Contracts
- And any other documents that are useful and also: ALCA Booklet "Being a Good Councillor" guide

Every member shall complete the Statutory Declaration of Acceptance of Office every four years (Council & Committee Chairmen yearly). A Register of Interest form is also to be completed and updated when required.

1. Rules of debate at meetings

- a)** Motions on the agenda shall be considered in the order that they appear unless the order is changed at the discretion of the chairman of the meeting
- b)** A motion (including an amendment) shall not be progressed unless it has been moved and seconded
- c)** A motion on the agenda that is not moved by its proposer may be treated by the chairman of the meeting as withdrawn
- d)** If a motion (including an amendment) has been seconded, it may be withdrawn by the proposer only with the consent of the seconder and the meeting.
- e)** An amendment is a proposal to remove or add words to a motion. It shall not negate the motion.
- f)** If an amendment to the original motion is carried, the original motion (as amended) becomes the substantive motion upon which further amendment(s) may be moved.
- g)** An amendment shall not be considered unless early verbal notice of it is given at the meeting and, if requested by the chairman of the meeting, is expressed in writing to the chairman.
- h)** A councillor may move an amendment to his own motion if agreed by the meeting. If a motion has already been seconded, the amendment shall be with the consent of the seconder and the meeting.
- i)** If there is more than one amendment to an original or substantive motion, the amendments shall be moved in order directed by the chairman of the meeting.
- j)** Subject to standing order 1(k), only one amendment shall be moved and debated at a time, the order of which shall be directed by the chairman of the meeting.
- k)** One or more amendments may be discussed together if the chairman of the meeting considers this expedient but each amendment shall be voted upon separately.
- l)** A councillor may not move more than one amendment to an original or substantive motion.
- m)** The mover of an amendment has no right of reply at the end of debate on it.
- n)** Where a series of amendments to an original motion are carried, the mover of the original motion shall have a right of reply either at the end of debate on the first amendment or at the very end of debate on the final substantive motion immediately before it is put to the vote.
- o)** Unless permitted by the chairman of the meeting, a councillor may speak once in the debate on a motion except:
 - i.** To speak on an amendment moved by another councillor;
 - ii.** To move or speak on another amendment if the motion has been amended since he last spoke;
 - iii.** To make a point of order;
 - iv.** To give a personal explanation; or
 - v.** To exercise a right of reply.
- p)** During the debate on a motion, a councillor may interrupt only on a point of order or a personal explanation and the councillor who was interrupted shall stop speaking. A councillor raising a point of order shall identify the standing order which considers has been breached or specify the other irregularity in the proceedings of the meeting he is concerned by.

- q) A point of order shall be decided by the chairman of the meeting and his decision shall be final.
- r) When a motion is under debate, no other motion shall be moved except:
 - i. To amend the motion;
 - ii. To proceed to the next business;
 - iii. To adjourn the debate;
 - iv. To put the motion to a vote;
 - v. To ask a person to be no longer heard or leave the meeting;
 - vi. To refer a motion to a committee or sub-committee for consideration;
 - vii. To exclude the public and press;
 - viii. To adjourn the meeting; or
 - ix. To be suspend particular standing order(s) expecting those which reflect mandatory statutory or legal requirements.
- s) Before an original or substantive motion is put to the vote, the chairman of the meeting shall be satisfied that the motion has been sufficiently debated and that the mover of the motion under debate has exercised or waived his right of reply.
- t) Excluding motions moved under standing order 1r, the contributions or speeches by a councillor shall not exceed (5) minutes without the consent of the chairman of the meeting.

2. Disorderly conduct at meetings

- a) No person shall obstruct the transaction of business at a meeting or behave offensively or improperly. If this standing order is ignored, the chairman of the meeting shall request such person(s) to moderate or improve their conduct.
- b) If persons disregard the request of the chairman of the meeting to moderate or improve their conduct, any councillor or chairman of the meeting may move that the person be no longer heard or excluded from the meeting. The motion, if seconded, shall be put to the vote without discussion.
- c) If a resolution made under standing order 2(b) is ignored, the chairman of the meeting may take further reasonable steps to restore order or to progress the meeting. This may include temporary suspending or closing the meeting.

3. Meetings generally

Meetings of the Council, its committees and their sub-committees, shall normally be held at Locking Parish Hall at 7.30pm, unless the Council has decided otherwise at a previous meeting, and shall be open to the public except as provided at 1. (6) Meetings should conclude by 9.30 PM.

Mobile phones must be switched off.

- a) **Meetings shall not take place in premises which at the time of the meeting are used for the supply of alcohol, unless no other premises are available free of charge or at a reasonable cost.**
- b) **The minimum three clear days for notice of a meeting does not include the day on which notice was issued, the day of the meeting, a Sunday, a day of the Christmas break, a day of the Easter break or of a bank holiday or a day appointed for public**

thanksgiving or mourning.

- c) **The minimum three clear days' public notice for a meeting does not include the day on which the notice was issued or the day of the meeting unless the meeting is convened at shorter notice** OR [The minimum three clear days' public notice of a meeting does not include the day on which the notice was issued or the day of the meeting].
- d) **Meetings shall be open to the public unless their presence is prejudicial to the public interest by reason of the confidential nature of the business to be transacted or for other special reasons. The public's exclusion from part or all of a meeting shall be by a resolution which shall give reasons for the public 's exclusion.**
- e) Members of the public may make representations, answer questions and give evidence at a meeting which they are entitled to attend in respect of the business on the agenda.
- f) The period of time designated for public participation at a meeting in accordance with standing order 3(e) shall not exceed (3) minutes unless directed by the chairman of the meeting.
- g) Subject to standing order 3(f), a member of the public shall not speak for more than (3) minutes.
- h) In accordance with standing order 3(e), a question shall not require a response at the meeting nor start a debate on the question. The chairman of the meeting may direct that a written or oral response be given.
- i) [A person shall stand when requesting to speak and when speaking (except when a person has a disability or is likely to suffer discomfort)] OR [A person shall raise his hand when requesting to speak and stand when speaking (except when a person has a disability or is likely to suffer discomfort)]. The chairman of the meeting, may at any time permit a person to be seated when speaking.
- j) A person who speaks at a meeting shall direct his comments to the chairman of the meeting.
- k) Only one person is permitted to speak at a time. If more than one person wants to speak, the chairman of the meeting shall direct the order of speaking
- l) **Subject to Standing Order 3(m), a person who attends a meeting is permitted to report on the meeting whilst the meeting is open to the public. To "report" means to film, photograph, make audio recording of the meeting proceedings, use any other means for enabling persons not present to see or hear the meeting as it takes place or later to report or to provide oral or written commentary about the meeting so that the report or commentary is available as the meeting takes place or later to persons not present**
- m) **A person present at a meeting may not provide an oral report or oral commentary about a meeting as it takes place without permission.**
- n) **The press shall be provided with reasonable facilities for the taking of their report of all or part of a meeting at which they are entitled to be present.**
- o) **Subject to standing orders which indicate otherwise, anything authorised or required to be done by, to or before the Chairman of the Council may in his absence be done by, to or before the Vice-Chairman of the Council (if there is one)**

- p) **The Chairman of the Council, if present, shall preside at a meeting. If the Chairman is absent from a meeting, the Vice-Chairman (if there is one) shall preside. If both the Chairman and the Vice-Chairman are absent from a meeting, a councillor as chosen by the councillors present at the meeting shall preside at the Meeting.**
- q) **Subject to a meeting being quorate, all questions at a meeting shall be decided by a majority of the councillors and non-councillors with voting rights present and voting.**
- r) **The chairman of a meeting may give an original vote on any matter put to the vote, and in the case of an equality of votes may exercise his casting vote whether or not he gave an original vote.**

See standing orders 5(h) and (i) for the different rules that apply in the election of the Chairman of the Council at the annual meeting of the Council.

- s) **Unless standing orders provide otherwise, voting on a question shall be by a show of hands. At the request of a councillor, the voting on any question shall be recorded so as to show whether each councillor present and voting gave his vote for or against that question.** Such request shall be made before moving on to the next item of business on the agenda.

- t) The minutes of a meeting shall include an accurate record of the following:
 - i. The time and place of the meeting;
 - ii. The names of the councillors who are present and the names of councillors who are absent;
 - iii. Interests that have been declared by councillors and non-councillors with voting rights;
 - iv. The grant of dispensations (if any) to councillors and non-councillors with voting rights;
 - v. Whether a councillor or non-councillor with voting rights left the meeting when matters that they held interests in were being considered;
 - vi. If there was a public participation session; and
 - vii. The resolutions made.

- u) **A councillor or non-councillor with voting rights who has a disclosable pecuniary interest or another interest as set out in the Council's code of conduct in a matter being considered at a meeting is subject to statutory limitations or restrictions under the code on his right to participate and vote on that matter.**

- v) **No business may be transacted at a meeting unless at least one-third of the whole number of members of the Council are present and in no case shall the quorum of a meeting be less than three.**

See standing order 4d(vii) for the quorum of a committee or sub-committee meeting.

- w) **If a meeting is or becomes inquorate no business shall be transacted** and the meeting shall be closed. The business on the agenda for the meeting shall be adjourned to another meeting.
- x) **A meeting shall not exceed a period of (2) hours**

4. Committees and sub-committees

The Council shall appoint at its Annual Meeting appoint Standing Committees, and may at any other time appoint such other committees as are necessary, but subject to any statutory provision in that behalf; it shall determine the number of persons to serve on the Standing Committees and shall draw up/review their terms of reference.

Standing Committees: *These Committees, for the purposes of this document, shall be referred to as the “standing committee”.*

Only the standing committees shall have executive powers.

All other committees, sub-committees, ad hoc committees and working parties shall be advisory only.

1. Assets and Amenities Committee shall be responsible for the following:

Management and Maintenance of the following buildings:

- a. Locking Parish Hall
- b. Old Banwell Road Changing Rooms
- c. Management and Maintenance of the following land and associated facilities:
- d. Old Banwell Road Playing Field
- e. Old Banwell Road Playing Field Park and Stride Car Park
- f. The Green public open space
- g. Coronation Garden
- h. The Park at Grenville Avenue
- i. The Allotments situated behind Byron Road and Lychgate Park Locking
- j. Miscellaneous open spaces
- k. Management of the following land as landlord:
- l. The Triangle
- m. Provision of new, and maintenance of the following facilities:
- n. Public seats and other street furniture, not the responsibility of North Somerset council
- o. Bus Shelter on A371 opposite the Helicopter Museum
- p. Parish council Notice Boards
- q. Street lighting, not the responsibility of North Somerset Council
- r. Dealing with the following miscellaneous matters:
- s. Right of Way
- t. Environmental issues
- u. Use of council owned land for community events

This list is not exhaustive and may be added to from time to time, as circumstances dictate.

2. Finance and Finance and Human Resources Committee shall be responsible for the following:

- a. Parish Council strategy and policies:
- b. Consider and make recommendations to Council on long term plans and strategy and other policy and strategic matters
- c. Review Financial Regulations and Standing Orders at least annually
- d. Manage all matters delegated under the Financial Regulations:
- e. Precept (recommend to Council)
- f. Accounting and Audit
- g. Budget and forward planning
- h. Budgetary control
- i. Banking and payment
- j. Loans, investments and grants
- k. Income
- l. Orders, tenders and contracts
- m. Assets
- n. Insurance
- o. Risk management – To take steps to identify and update key risks facing the council (including the submitting the annual risk assessment to Council), and to decide upon appropriate measures to avoid, reduce or control those risks or their consequences

- p. Office Administration
- q. Management of Finance and Human Resources:
- r. Establish and keep under review the staffing structure, in consultation with the Clerk, noting that any recommendation to increase staffing resource will require Council approval
- s. Recommend appropriate personnel policies for Council approval
- t. To determine the level of staffing resources to the Council together with matters relating to terms and conditions of employment, and basic level of salaries
- u. Review salary pay scales on an annual basis, within agreed expenditure limits
- v. Manage and recruit and appoint staff, recommending final selection of candidate to Council
- w. To ensure the Council complies with all legislative requirements relating to the employment of staff
- x. Arrange and issue employment contracts and purpose changes to contracts.
- y. Carry out (for the Clerk) or oversee (for employees of the Clerk) performance management and appraisal, including training
- z. Consider any grievance or disciplinary matters and deal with appeals
- aa. Training - Councillor and Staff training needs and budget provision are reviewed annually

This list is not exhaustive and may be added to from time to time, as circumstances dictate.

3. Executive Committee: *There shall be an Executive Committee comprising of the Chairman and vice-Chairman of the council and the chairman of the two standing committees. The Executive Committee shall meet on an Ad Hoc basis, at the discretion of the Council Chairman, to deal with matters that require urgent decision and/or for which it would be inappropriate to call a special meeting of the Council.*

- a. **Unless the Council determines otherwise, a committee may appoint a sub-committee whose terms of reference and members shall be determined by the committee.**
- b. **The members of a committee may include non-councillors unless it is a committee which regulates and controls finances of the Council.**
- c. **Unless the Council determines otherwise, all the members of an advisory committee and a sub-committee of the advisory committee may be non-councillors.**
- d. The Council may appoint standing committees or other committees as may be necessary, and:
 - i. Shall determine their terms of reference;
 - ii. Shall determine the number and time of the ordinary meeting of a standing committee up until the date of the next annual meeting of the council;
 - iii. Shall permit a committee, other than on respect of the ordinary meetings of a committee, to determine the number and time of its meetings;
 - iv. Shall, subject to standing orders 4(b) and (c), appoint and determine the terms of office of members of such a committee;
 - v. May, subject to standing orders 4(b) and (c), appoint and determine the office of the substitute members to a committee whose role is to replace the ordinary members at a meeting of a committee if the ordinary members of the committee confirm to the Proper Officer (5) days before the meeting that they are unable to attend;
 - vi. Shall, after it has been appointed the members of a standing committee, appoint the chairman of the standing committee;
 - vii. Shall permit a committee other than a standing committee, to appoint its own chairman at the first meeting of the committee;
 - viii. Shall determine the place, notice requirement and quorum for a meeting of a

- committee and sub-committee which, in both cases, shall be no less than three;
- ix. Shall determine if the public may participate at a meeting of a committee;
- x. Shall determine if the public and press are permitted to attend the meetings of a sub-committee and also the advance public notice requirements, if any, required for the meeting of a sub-committee;
- xi. Shall determine if the public may participate at a meeting of a sub-committee that they are permitted to attend; and
- xii. May dissolve a committee or sub-committee

5. Ordinary Council Meetings

- a **In an election year, the annual meeting of a Council shall be held on or within 14 days following the day on which the councillors elected take office.**
- b **In a year which is not an election year, the annual meeting of the Council shall be held on such a day in May as the Council decides**
- c **If no other time is fixed, the annual meeting of the Council shall take place at 7.30pm.**
- d **In addition to the annual meeting of the Council, at least three other ordinary meetings shall be held in each year on such dates and times as the Council decide.**
- e **The first business conducted at the annual meeting of the Council shall be the election of the chairman and vice-Chairman (if there is one) of the Council.**
- f **The Chairman of the Council, unless he has resigned or becomes disqualified, shall continue in office and preside at the annual meeting until his successor is elected at the next annual meeting of the Council.**
- g **The Vice-Chairman of the council, if there is one, unless he resigns or becomes disqualified, shall hold office until immediately after the election of the Chairman of the Council at the next annual meeting of the Council.**
- h **In an election year, if the current Chairman of the Council has not been re-elected as a member of the council, he shall preside at the annual meeting until a successor Chairman of the council has been elected. The current Chairman of the Council shall not have an original vote in respect of the election of the new Chairman of the Council but shall give a casting vote in the case of an equality of votes.**
- i **In an election year, if the current Chairman of the Council has been re-elected as a member of the Council, he shall preside at the annual meeting until a new Chairman of the Council has been elected. He may exercise an original vote in respect of the election of the new Chairman of the Council and shall give a casting vote in the case of an equality of votes.**
- j Following the election of the Chairman of the Council and Vice-Chairman (if there is one) of the Council at the annual meeting, the business shall include:
 - i. **In an election year, delivery by the Chairman of the Council and councillors of their acceptance of office forms unless the Council resolves for this to be done at a later date. In a year which is not an election year, delivery by the chairman of the council of his acceptance of office form unless the Council resolves for this to be done at a later date;**
 - ii. Confirmation of the accuracy of the minutes of the last meeting of the Council;
 - iii. Receipt of the minutes of the last meeting of a committee;
 - iv. Consideration of the recommendation made by a committee;
 - v. Review delegation arrangement to committees, sub-committees, staff and other local authorities;
 - vi. Review of the terms of reference for committees;

- vii. Appointment of members to existing committees;
- viii. Appointment of any new committees in accordance with standing order 4;
- ix. Review and adoption of appropriate standing orders and financial regulations;
- x. Review of arrangements (including legal agreements) with other local authorities, not-for-profit bodies and businesses;
- xi. Review of representation on or work with external bodies and arrangements for reporting back;
- xii. In an election year, to make arrangements with a view to the Council becoming eligible to exercise the general power of competence in the future;
- xiii. Review of inventory of land and other assets including buildings and office equipment;
- xiv. Confirmation of arrangements for insurance cover in respect of all insurance risks;
- xv. Review of Council's and/or staff subscriptions to other bodies;
- xvi. Review of the Council's complaint procedure;
- xvii. Review of the Council's policies, procedure and practices in respect of its obligations under freedom of information and data protection legislation (*see also standing orders 11, 20 and 21*);
- xviii. Review of council's policy for dealing with the press/media;
- xix. Review of the Council's employment policies and procedures;
- xx. Review of the Council's expenditure incurred under s.137 of the Local Government Act 1972 or the general power of competence;
- xxi. Determining of the time and place of ordinary meetings of the Council up to and including the next annual meeting of the Council.

6. Extraordinary meetings of the council, committees

- a. **The Chairman of the council may convene an extraordinary meeting of the Council at any time.**
- b. **If the Chairman of the council does not call an extraordinary meeting of the council within seven days of having been requested in writing to do so by two councillors, any two councillors may convene an extraordinary meeting of the Council. The public notice giving the time, place and agenda for such a meeting shall be signed by the two councillors.**
- c. The chairman of a committee [or a sub-committee] may convene an extraordinary meeting of the committee [or sub-committee] at any time.
- d. If the chairman of a committee [or a sub-committee] does not call an extraordinary meeting within (7 days) of having been requested to do so by (not less than 1 quarter) members of the committee [or sub-committee], (not less the 1 quarter) members of the committee [or sub-committee] may convene an extraordinary meeting of the committee [sub-committee].

7. Previous Resolutions

- a. A resolution shall not be reversed within six months except by a special motion, which requires written notice by at least (8) councillors to be given to the Proper Officer in accordance with standing order 9, or by a motion moved in pursuance of the recommendation of a committee or a sub-committee.
- b. When a motion moved by pursuant to standing order 7(a) has been disposed of, no similar motion may be moved for a further six months.

8. Voting on appointments

- a. Where more than two persons have been nominated for a position to be filled by the council and none of these persons has received an absolute majority of votes in their favour, the

name of the person having the least number of votes shall be struck off the list and fresh vote taken. This process shall continue until a majority of votes is given in favour of one person. A tie in votes may be settled by the casting vote exercisable by the chairman of the meeting.

9. Motions for a meeting that require written notice to be given to the proper officer

- a. A motion shall relate to the responsibilities of the meeting for which it is tabled and, in any event, shall relate to the performance of the Council's statutory functions, powers and obligations or an issue which specifically affects the Council's area or its residents.
- b. No motion may be moved at a meeting unless it is on the agenda and the mover has given written notice of its wording to the Proper Officer at least (5) clear days before the meeting. Clear days do not include the day of the notice or the day of the meeting.
- c. The Proper Officer may, before including a motion on the agenda received in accordance with the standing order 9b), correct obvious grammatical or typographical errors in the wording of the motion.
- d. If the Proper Officer considers the wording of a motion received in accordance with standing order 9(b) is not clear in meaning, the motion shall be rejected until the mover of the motion resubmits it, so that it can be understood, in writing, to the Proper Officer at least (5) clear days before the meeting.
- e. If the wording or subject of a proposed motion is considered improper, the Proper Officer shall consult with the chairman of the forthcoming meeting or, as the case may be, the councillor who have convened the meeting, to consider whether the motion shall be included in the agenda or rejected.
- f. The decision of the Proper Officer as to whether or not to include the motion on the agenda shall be final.
- g. Motions received shall be recorded and numbered in the order that they are received.
- h. Motions rejected shall be recorded with an explanation by the Proper Officer of the reason for rejection.

10. Motions at a meeting that do not require written notice

- a. The following motions may be moved at a meeting without written notice to the Proper Officer:
 - i. to correct an inaccuracy in the draft minutes of a meeting;
 - ii. to move to a vote;
 - iii. to defer consideration of a motion;
 - iv. to refer a motion to a particular committee or sub-committee;
 - v. to appoint a person to preside at a meeting;
 - vi. to change the order of business on the agenda;
 - vii. to proceed to the next business on the agenda;
 - viii. to require a written report;
 - ix. to appoint a committee or sub-committee and their members;
 - x. to extend the time limits for speaking;
 - xi. to exclude the press and public from a meeting in respect of confidential or other information which is prejudicial to the public interest;
 - xii. to not hear further from a councillor or a member of the public;
 - xiii. to exclude a councillor or member of the public for disorderly conduct;

- xiv. to temporarily suspend the meeting;
- xv. to suspend a particular standing order (unless it reflects mandatory statutory or legal requirements);
- xvi. to adjourn the meeting; or
- xvii. to close the meeting.

11. Management of Information

See also standing order 20.

- a. **The Council shall have in place and keep under review, technical and organisational measures to keep secure information (including personal data) which it holds in paper and electronic form. Such arrangements shall include deciding who has access to personal data and encryption of personal data.**
- b. **The Council shall have in place, and keep under review, policies for the retention and safe destruction of all information (including personal data) which it holds in paper and electronic form. The Council's retention policy shall confirm the period for which information (including personal data) shall be retained or if this is not possible the criteria used to determine that period (e.g. the Limitation Act 1980).**
- c. **The agenda, papers that support the agenda and the minutes of a meeting shall not disclose or otherwise undermine confidential information or personal data without legal justification.**
- d. **Councillors, staff, the Council's contractors and agents shall not disclose confidential information or personal data without legal justification.**

12. Draft Minutes

Full Council meetings

Committee meetings

Sub-committee meetings

- a. If the draft minutes of a preceding meeting have been served on councillors with the agenda to attend the meeting at which they are due to be approved for accuracy, they shall be taken as read.
- b. There shall be no discussion about the draft minutes of a preceding meeting except in relation to their accuracy. A motion to correct an inaccuracy in the draft minutes shall be moved in accordance with standing order 10(a)(i).
- c. The accuracy of draft minutes, including any amendment(s) made to them, shall be confirmed by resolution and shall be signed by the chairman of the meeting and stand as an accurate record of the meeting to which the minutes relate.
- d. If the chairman of the meeting does not consider the minutes to be an accurate record of the meeting to which they relate, he shall sign the minutes and include a paragraph in the following terms or to the same effect:
 - i. "The chairman of this meeting does not believe that the minutes of the meeting of the () held on [date] in respect of () were a correct record but his view was not upheld by the meeting and the minutes are confirmed as an accurate record of the proceedings."

- e **If the Council's gross annual income or expenditure (whichever is higher) does not exceed £25,000, it shall publish draft minutes on a website which is publicly accessible and free of charge not later than one month after the meeting has taken place.**
- f Subject to the publication of draft minutes in accordance with standing order 12(e) and standing order 20(a) and following a resolution which confirms the accuracy of the minutes of a meeting, the draft minutes or recordings of the meeting for which approved minutes exist shall be destroyed.

13. Code of conduct and dispensations

See also standing order 3(u).

- a All councillors and non-councillors with voting rights shall observe the code of conduct adopted by the Council.
- b Unless he has been granted a dispensation, a councillor or non-councillor with voting rights shall withdraw from a meeting when it is considering a matter in which he has a disclosable pecuniary interest. He may return to the meeting after it has considered the matter in which he had the interest.
- c Unless he has been granted a dispensation, a councillor or non-councillor with voting rights shall withdraw from a meeting when it is considering a matter in which he has another interest if so required by the Council's code of conduct. He may return to the meeting after it has considered the matter in which he had the interest.
- d **Dispensation requests shall be in writing and submitted to the Proper Officer** as soon as possible before the meeting, or failing that, at the start of the meeting for which the dispensation is required.
- e A decision as to whether to grant a dispensation shall be made [by the Proper Officer] OR [by a meeting of the Council, or committee or sub-committee for which the dispensation is required] and that decision is final.
- f A dispensation request shall confirm:
 - i. the description and the nature of the disclosable pecuniary interest or other interest to which the request for the dispensation relates;
 - ii. whether the dispensation is required to participate at a meeting in a discussion only or a discussion and a vote;
 - iii. the date of the meeting or the period (not exceeding four years) for which the dispensation is sought; and
 - iv. an explanation as to why the dispensation is sought.
- g Subject to standing orders 13(d) and (f), a dispensation request shall be considered [by the Proper Officer before the meeting or, if this is not possible, at the start of the meeting for which the dispensation is required] OR [at the beginning of the meeting of the Council, or committee or sub-committee for which the dispensation is required].
- h **A dispensation may be granted in accordance with standing order 13(e) if**

having regard to all relevant circumstances any of the following apply:

- i. **without the dispensation the number of persons prohibited from participating in the particular business would be so great a proportion of the meeting transacting the business as to impede the transaction of the business;**
- ii. **granting the dispensation is in the interests of persons living in the Council's area; or**
- iii. **it is otherwise appropriate to grant a dispensation.**

14. Code of conduct complaints

- a Upon notification by the District or Unitary Council that it is dealing with a complaint that a councillor or non-councillor with voting rights has breached the Council's code of conduct, the Proper Officer shall, subject to standing order 11, report this to the Council.
 - b Where the notification in standing order 14(a) relates to a complaint made by the Proper Officer, the Proper Officer shall notify the Chairman of Council of this fact, and the Chairman shall nominate another staff member to assume the duties of the Proper Officer in relation to the complaint until it has been determined and the Council has agreed what action, if any, to take in accordance with standing order 14(d).
- c The Council may:
- i. provide information or evidence where such disclosure is necessary to investigate the complaint or is a legal requirement;
 - ii. seek information relevant to the complaint from the person or body with statutory responsibility for investigation of the matter;
 - iii. **Upon notification by the District or Unitary Council that a councillor or non-councillor with voting rights has breached the Council's code of conduct, the Council shall consider what, if any, action to take against him. Such action excludes disqualification or suspension from office.**

15. Proper officer

- a The Proper Officer shall be either (i) the clerk or (ii) other staff member(s) nominated by the Council to undertake the work of the Proper Officer when the Proper Officer is absent.
- b The Proper Officer shall:
 - i. **at least three clear days before a meeting of the council, a committee or a sub-committee,**
 - ii. **serve on councillors by delivery or post at their residences or by email authenticated in such manner as the Proper Officer thinks fit, a signed summons confirming the time, place and the agenda(provided the councillor has consented to service by email), and**

- iii. **Provide, in a conspicuous place, public notice of the time, place and agenda (provided that the public notice with agenda of an extraordinary meeting of the Council convened by councillors is signed by them).**

See standing order 3(b) for the meaning of clear days for a meeting of a full council and standing order 3(c) for the meaning of clear day for a meeting of a committee;

Subject to standing order 9, include on the agenda all motions in the order received unless a councillor has given written notice at least **(7)** days before the meeting confirming his withdrawal of it;

- i. **convene a meeting of the Council for the election of a new Chairman of the Council, occasioned by a casual vacancy in his office;**
- ii. **facilitate inspection of the minute book by local government electors;**
- iii. **receive and retain copies of byelaws made by other local authorities;**
- iv. hold acceptance of office forms from councillors;
- v. hold a copy of every councillor's register of interests;
- vi. assist with responding to requests made under freedom of information legislation and rights exercisable under data protection legislation, in accordance with the Council's relevant policies and procedures;
- vii. liaise, as appropriate, with the Council's Data Protection Officer (if there is one);
- viii. receive and send general correspondence and notices on behalf of the Council except where there is a resolution to the contrary;
- ix. assist in the organisation of, storage of, access to, security of and destruction of information held by the Council in paper and electronic form subject to the requirements of data protection and freedom of information legislation and other legitimate requirements (e.g. the Limitation Act 1980);
- x. arrange for legal deeds to be executed;
(see also standing order 23);
- xi. arrange or manage the prompt authorisation, approval, and instruction regarding any payments to be made by the Council in accordance with its financial regulations;
- xii. record every planning application notified to the Council and the Council's response to the local planning authority in a book for such purpose;
- xiii. refer a planning application received by the Council to the [Chairman or in his absence the Vice-Chairman (if there is one) of the Council] OR [Chairman or in his absence Vice-Chairman (if there is one) of the () Committee] within two working days of receipt to facilitate an extraordinary meeting if the nature of a planning application requires consideration before the next ordinary meeting of [the Council] OR [() committee];
- xiv. manage access to information about the Council via the publication scheme; and
- xv. retain custody of the seal of the Council (if there is one) which shall not be used without a resolution to that effect.
(see also standing order 23).

16. Responsible financial officer

The Council shall appoint appropriate staff member(s) to undertake the work of the Responsible Financial Officer when the Responsible Financial Officer is absent.

17. Accounts and accounting statements

- a “Proper practices” in standing orders refer to the most recent version of “Governance and Accountability for Local Councils – a Practitioners’ Guide”.
- b All payments by the Council shall be authorised, approved and paid in accordance with the law, proper practices and the Council’s financial regulations.
- c The Responsible Financial Officer shall supply to each councillor as soon as practicable after 30 June, 30 September and 31 December in each year a statement to summarise:
 - i. the Council’s receipts and payments (or income and expenditure) for each quarter;
 - ii. the Council’s aggregate receipts and payments (or income and expenditure) for the year to date;
 - iii. the balances held at the end of the quarter being reported and which includes a comparison with the budget for the financial year and highlights any actual or potential overspends.
- d As soon as possible after the financial year end at 31 March, the Responsible Financial Officer shall provide:
 - i. each councillor with a statement summarising the Council’s receipts and payments (or income and expenditure) for the last quarter and the year to date for information; and
 - ii. to the Council the accounting statements for the year in the form of Section 2 of the annual governance and accountability return, as required by proper practices, for consideration and approval.
- e The year-end accounting statements shall be prepared in accordance with proper practices and apply the form of accounts determined by the Council (receipts and payments, or income and expenditure) for the year to 31 March. A completed draft annual governance and accountability return shall be presented to all councillors at least 14 days prior to anticipated approval by the Council. The annual governance and accountability return of the Council, which is subject to external audit, including the annual governance statement, shall be presented to the Council for consideration and formal approval before 30 June.

18. Financial controls and procurement

- a. The Council shall consider and approve financial regulations drawn up by the Responsible Financial Officer, which shall include detailed arrangements in respect of the following:

- i. the keeping of accounting records and systems of internal controls;
 - ii. the assessment and management of financial risks faced by the Council;
 - iii. the work of the independent internal auditor in accordance with proper practices and the receipt of regular reports from the internal auditor, which shall be required at least annually;
 - iv. the inspection and copying by councillors and local electors of the Council's accounts and/or orders of payments; and
 - v. whether contracts with an estimated value below **£25,000** due to special circumstances are exempt from a tendering process or procurement exercise.
- b. Financial regulations shall be reviewed regularly and at least annually for fitness of purpose.
- c. **A public contract regulated by the Public Contracts Regulations 2015 with an estimated value in excess of £25,000 but less than the relevant thresholds in standing order 18(f) is subject to Regulations 109-114 of the Public Contracts Regulations 2015 which include a requirement on the Council to advertise the contract opportunity on the Contracts Finder website regardless of what other means it uses to advertise the opportunity unless it proposes to use an existing list of approved suppliers (framework agreement).**
- d. Subject to additional requirements in the financial regulations of the Council, the tender process for contracts for the supply of goods, materials, services or the execution of works shall include, as a minimum, the following steps:
- i. a specification for the goods, materials, services or the execution of works shall be drawn up;
 - ii. an invitation to tender shall be drawn up to confirm (i) the Council's specification (ii) the time, date and address for the submission of tenders
 - iii. the date of the Council's written response to the tender and (iv) the prohibition on prospective contractors contacting councillors or staff to encourage or support their tender outside the prescribed process;
- iv. the invitation to tender shall be advertised in a local newspaper and in any other manner that is appropriate;
- v. tenders are to be submitted in writing in a sealed marked envelope addressed to the Proper Officer;
- vi. tenders shall be opened by the Proper Officer in the presence of at least one councillor after the deadline for submission of tenders has passed;
- vii. tenders are to be reported to and considered by the appropriate meeting of the Council or a committee or sub-committee with delegated responsibility.

- e. Neither the Council, nor a committee or a sub-committee with delegated responsibility for considering tenders, is bound to accept the lowest value tender.
- f. **Where the value of a contract is likely to exceed the threshold specified by the Office of Government Commerce from time to time, the Council must consider whether the Public Contracts Regulations 2015 or the Utilities Contracts Regulations 2016 apply to cover the contract and, if either of those Regulations apply, the council must comply with procurement rules. NALC's procurement guidance contains further details.**

19. Handling staff matters

- a A matter personal to a member of staff that is being considered by a meeting of [Council]OR [the (Finance and Human Resources) committee] is subject to standing order 11.
- b Subject to the Council's policy regarding absences from work, the Council's most senior member of staff shall notify the chairman of [the (Finance and Human Resources) committee] or, if he is not available, the Chairman of Council of absence occasioned by illness or other reason and that person shall report such absence to [the (Finance and Human Resources) committee] at its next meeting.
- c The chairman of [the (Finance and Human Resources) committee] and one other member of the Finance and Human Resources Committee] shall upon a resolution conduct a review of the performance and annual appraisal of the work of [the member of staff's job title]. Their views and appraisal shall be reported in writing and are subject to approval by resolution by [the (Finance and Human Resources) committee]
- d Subject to the Council's policy regarding the handling of grievance matters, the Council's most senior member of staff (or other members of staff) shall contact the chairman of [the Chairman (Finance and Human Resources) committee] or in his absence, the Chairman of [the Council in respect of an informal or formal grievance matter, and this matter shall be reported back and progressed by resolution of [Chairman the (Finance and Human Resources) committee]
- a Subject to the Council's policy regarding the handling of grievance matters, if an informal or formal grievance matter raised by [the member of staff's job title] relates to the chairman or vice-chairman of [the Chairman (Finance and Human Resources) committee] OR [the Chairman (Council), this shall be communicated to another member of [the (Finance and Human Resources) committee] OR Vice Chairman of the council, [which shall be reported back and progressed by resolution of [the Chairman (Finance and Human Resources) committee] OR [the Chairman (Council)]
- b Any persons responsible for all or part of the management of staff shall treat as confidential the written records of all meetings relating to their performance, capabilities, grievance or disciplinary matters.
- c In accordance with standing order 11(a), persons with line management responsibilities shall have access to staff records referred to in standing order19(f).

- d Terms of Employment
On Commencement of their employment all Officer/staff shall be given:
 - i. A contract of Employment
 - ii. A list of duties and responsibilities which shall be determined by the Finance and Human Resources Committee
- e Subscriptions: the council shall pay:
 - i. The Clerks subscription to the SLCC
 - ii. Any other such subscription for the staff as may become appropriate
- j Training
 - i. The Council shall pay the fees for any training courses thought to be beneficial to the performance of Officers' duties.
- k Supervision:
 - i. The Clerk / RFO shall be supervised by The Chairman of Full Council.
 - ii. The Clerk shall be responsible for the day to day supervision of all other staff in the Council's employ. Ancillary Staff: Administrative Assistant, Parish Orderly/Dog Bin coordinator
 - iii. The details of the Parish Orderly's duties shall be determined by the Assets and Amenities committee's and reviewed annually.
- l Number of employees:
 - i. The Council shall employ as many ancillary staff members as necessary to fulfil the Council's obligations in the Parish.
 - ii. The Council shall continue to take advantage of the Parish Orderly Grant offered by the Unitary Authority if eligible.
- m Salaries:
 - i. All manual staff shall be paid at an hourly rate set in time for inclusion in the Precept/Estimates for the forthcoming financial year.
 - ii. All changes shall normally become effective from 1 April of the forthcoming financial year.

20. Responsibilities to provide information

See also standing order 21

- a **In accordance with freedom of information legislation, the Council shall publish information in accordance with its publication scheme and respond to requests for information held by the Council.**
- b *[If gross annual income or expenditure (whichever is higher) exceeds £25,000]* **The Council, shall publish information in accordance with the requirement of the Smaller Authorities (Transparency Requirements) (England) Regulations 2015.**

OR

[If gross annual income or expenditure (whichever is the higher) exceeds £200,000] **The Council shall publish information in accordance with the requirements of the Local Government Transparency Requirements) (England) Regulations 2015.**

21 Responsibilities under data protection legislation

Below is not an exhaustive list. See also standing order 11.

- a The Council may appoint a Data Protection Officer.
- b **The Council shall have policies and procedures in place to respond to an individual exercising statutory rights concerning his personal data.**
- c **The Council shall have a written policy in place for responding to and managing a personal data breach.**
- d **The Council shall keep a record of all personal data breaches comprising the facts relating to the personal data breach, its effects and the remedial action taken.**

- e **The Council shall ensure that information communicated in its privacy notice(s) is in an easily accessible and available form and kept up to date.**
- f **The Council shall maintain a written record of its processing activities.**

22. Relations with press/media

- a Requests from the press or other media for an oral or written comment or statement from the Council, its councillors or staff shall be handled in accordance with the Council's policy in respect of dealing with the press and/or other media.

23. Execution and sealing of legal deeds

See also standing orders 15(b)(xii) and (xvii)

- a A legal deed shall not be executed on behalf of the Council unless authorised by a resolution.
- b **[Subject to standing order 23(a), the Council's common seal shall alone be used for sealing a deed required by law. It shall be applied by the Proper Officer in the presence of two councillors who shall sign the deed as witnesses.]**
- c *The above is applicable to a Council with a common seal.*

OR

[Subject to standing order 23(a), any two councillors may sign, on behalf of the Council, any deed required by law and the Proper Officer shall witness their signatures.]

The above is applicable to a Council without a common seal.

24. Communicating with district and county or unitary councillors

- a An invitation to attend a meeting of the Council shall be sent, together with the agenda, to the ward councillor(s) of the District and County Council OR Unitary Council representing the area of the Council.
- b Unless the Council determines otherwise, a copy of each letter sent to the District and County Council OR Unitary Council shall be sent to the ward councillor(s) representing the area of the Council.

25. Inspection of documents

Subject to standing orders to the contrary or in respect of matters which are confidential, a member may for the purpose of his duty as such (but not otherwise), inspect any minutes or document in the possession of the Council or a Committee, and if copies are available shall, on request, be supplied for the like purpose with a copy.

26. Restrictions on councillor activities

- a Unless duly authorised no councillor shall:
 - i. inspect any land and/or premises which the Council has a right or duty to inspect; or
 - ii. issue orders, instructions or directions.

27. Community safety

The Crime and Disorder Act 1988 and The Anti-social Behaviour Act 2003 gives Councils, Police and others new responsibilities to tackle local issues and concerns.

- a The Council shall work with Avon & Somerset Constabulary and North Somerset Council to provide a safer community.
 - i. The Council shall support a local Community Action Team that involves representatives from local schools, clubs, groups, Parish associations,

- organisations and health.
 - ii. The Council shall support the extension of the Neighbourhood Watch Schemes in the Parish.
 - b The Council shall endeavour to reduce occurrences of Vandalism in the Parish.
 - i. It shall at all times be willing to encourage the prosecution of anyone found to be vandalising public property.
 - ii. It shall continue to urge residents to report instances of vandalism to the Police and to be willing to give evidence to the Police and the Courts
 - c The Council and its Committees shall continually examine ways to make its property more secure.

28. Newsletter

- a The Council shall publish a quarterly Newsletter.
- b This shall be prepared and edited by a Councillor as designated by the Council.
- c The Newsletter will be available on the Locking Council website.
- d Printed copies shall be delivered to every household and business located within the Parish.
- e Printed copies shall also be available in local shops, the Parish Hall, and other premises where appropriate.
- f The Newsletter shall invite contributions from:
 - g Parish Organisations.
 - h Police.
 - i District Councillors for Locking/Hutton/Bleadon.
- j No matters shall be included which might be considered to be of a Party Political nature.
- k No advertisements of a commercial nature shall be accepted for inclusion in the Council Newsletter for the foreseeable future.

29. Road safety

- a The Council shall at all times monitor the occurrences of accidents on all roads in the Parish with particular emphasis on the A371 and shall constantly press the Highways Authority to make this a safer road.
- b The Council shall seek the co-operation of the Police and the Unitary Authority to improve safety in the Parish, both by attempting to control speed and by improving standards of parking.

30. Standing orders generally

- a All or part of a standing order, except one that incorporates mandatory statutory or legal requirements, may be suspended by resolution in relation to the consideration of an item on the agenda for a meeting.
- b A motion to add to or vary or revoke one or more of the Council's standing orders, except one that incorporates mandatory statutory or legal requirements, shall be proposed by a special motion, the written notice by at least **(8)** councillors to be given to the Proper Officer in accordance with standing order 9.
- c The Proper Officer shall provide a copy of the Council's standing orders to a councillor as soon as possible.
- d The decision of the chairman of a meeting as to the application of standing orders at the meeting shall be final.